

ROUTINE

R 161500Z JUL 99

FM COMSC WASHINGTON DC//N3-5//

TO AIG THREE TWO SEVEN

INFO CNO WASHINGTON DC//N09N3//  
USTRANSCOM SCOTT AFB IL//TC-FP/  
COMUSNAVCENT//N3//  
CINCLANTFLT NORFOLK VA//N3//  
CINCPACFLT PEARL HARBOR HI//N3//  
CINCUSNAVEUR LONDON UK//N34//  
COMSC WASHINGTON DC//N3-5/PM1/PM2/PM3/PM4/PM5//  
COMSCCENT BAHRAIN//NOO//

UNCLAS //N05300//

MSGID/GENADMIN/COMSC WASH DC//

SUBJ/MODIFICATION TO COMSCINST 5530.3B//

REF/A/DOC/COMSC WASH DC /-/5530.3B//

REF/B/RMG/191301ZJUN99 CNO MSG/-//

NARR/REF A IS A MSC SHIP PHYSICAL SECURITY INSTRUCTION  
REF B IS CNO SHIPBOARD PHYSICAL SECURITY GUIDELINES INCLUDING  
REVISED THREATCON MEASURE GUIDANCE//  
POC/CARL GOLIE /FPO /N3-5FP/-/TEL:- /TEL:DSN325-5324//

RMKS/1. THE FOLLOWING INTERIM CHANGE TO REF A IS EFFECTIVE  
IMMEDIATELY IAW REF B. REQUEST THIS MESSAGE BE DISEMINATED TO ALL  
SUBORDINATE MSC COMMANDS AND SHIPS.

- A. DELETE ENCLOSURE (2) MINIMUM PHYSICAL SECURITY STANDARDS-CONDITION ALPHA AND (3) MINIMUM PHYSICAL SECURITY STANDARDS-CONDITION DELTA.
- B. INSERT FOLLOWING AS ENCLOSURE (2).  
MILITARY SEALIFT COMMAND  
NONCOMBATANT/MERCHANT SHIP TERRORIST THREAT CONDITION  
(THREATCON MEASURES)  
(REV 19 JUN 99)

1. THE MEASURES OUTLINED BELOW ARE APPLICABLE TO ALL MSC SHIPS, USNS AND TIME CHARTERED, WITH THE EXCEPTION TO THOSE UNDER SPOT, VOYAGE, AND CONSECUTIVE VOYAGE CHARTER. THE MEASURES WILL BE TAKEN CONSISTENT WITH LOCAL RULES, REGULATIONS, STATUS-OF-FORCES AGREEMENTS AND THE APPROVED INPORT FORCE PROTECTION PLAN.
2. THESE MEASURES SERVE THREE PURPOSES: FIRST, THEY ARE DESIGNED TO COINCIDE WITH STANDARD U.S. NAVY SHIPBOARD THREATCON MEASURES (PER

DODINST 2000.12H AND OPNAVINST 3300.53 AND ELIMINATE CONFUSION WHEN THE OPERATIONAL COMMANDER INCREASES THE THREATCON POSTURE. SECONDLY, THE CREW IS ALTERED, ADDITIONAL WATCHES ARE CREATED, ENABLING GREATER SECURITY. THIRD THESE MEASURES DISPLAY THE SHIPS RESOLVE TO PREPARE FOR AND DETER THE TERRORIST THREAT.

3. THE MEASURES OUTLINED BELOW MUST BE IMPLEMENTED BASED ON LOCAL CONDITIONS AND REGULATIONS, SPECIAL EVOLUTIONS, OR CURRENT THREAT INTELLIGENCE. THUS THE SHIPS MASTER MUST MAINTAIN FLEXIBILITY AND BE PREPARED TO IMMEDIATELY INFORM THE OPERATIONAL COMMANDER OF THOSE MEASURES THAT MAY REQUIRE SECURITY AUGMENTATION. WHEN NECESSARY AND WITHIN THE BOUNDS OF THE MASTERS AUTHORITY AND RESPONSIBILITY, SECURITY MEASURES MUST BE TAKEN IMMEDIATELY, INCLUDING ARMING OF THE SECURITY FORCE. WHILE THE SIMPLE SOLUTION TO THREATCON CHARLIE OR DELTA MAY BE TO GET UNDERWAY, THIS OPTION MAY NOT ALWAYS BE FEASIBLE.

#### NONCOMBATANT SHIPBOARD THREATCON MEASURES

IMPLEMENTATION OF THESE MEASURES IMPACTS ON THE MILITARY SEALIFT COMMAND AND ITS COST OF SUPPORT TO THE DOD. THE INCREASED COST OF SECURITY WILL BE BORNE, AS IN OTHER BUSINESS COMMUNITIES, BY THE CUSTOMER.

#### THREATCON ALPHA

THREATCON ALPHA IS DECLARED WHEN A GENERAL THREAT OF POSSIBLE TERRORIST ACTIVITY IS DIRECTED TOWARD SHIPS AND PERSONNEL, THE NATURE OF WHICH IS UNPREDICTABLE, AND WHERE CIRCUMSTANCES DO NOT JUSTIFY FULL IMPLEMENTATION OF THREATCON BRAVO MEASURES. HOWEVER, IT MAY BE NECESSARY TO IMPLEMENT CERTAIN SELECTED MEASURES FROM THREATCON BRAVO AS A RESULT OF INTELLIGENCE RECEIVED OR AS A DETERRENT. FORWARD-DEPLOYED (OCONUS) SHIPS SHALL HAVE AN IN-PORT FORCE PROTECTION PLAN APPROVED BY THE OPERATIONAL COMMANDER. THE MEASURES IN THREATCON ALPHA MUST BE CAPABLE OF BEING MAINTAINED INDEFINITELY. THE MEASURES WILL BE TAKEN CONSISTENT WITH LOCAL RULES, REGULATIONS, STATUS-OF-FORCES AGREEMENT AND THE APPROVED IN-PORT FORCE PROTECTION PLAN.

MEASURE 1. BRIEF CREW ON THE PORT SPECIFIC THREAT, THE SECURITY/ FORCE PROTECTION PLAN, AND SECURITY PRECAUTIONS TO BE TAKEN WHILE ASHORE, ENSURE ALL HANDS ARE KNOWLEDGEABLE OF VARIOUS THREATCON REQUIREMENTS AND THAT THEY UNDERSTAND THEIR ROLE IN IMPLEMENTATION OF MEASURES.

MEASURE 2. MUSTER AND BRIEF SECURITY PERSONNEL ON THE THREAT AND RULES OF ENGAGEMENT.

MEASURE 3. REVIEW SECURITY PLANS AND KEEP THEM AVAILABLE. WHENEVER POSSIBLE RETAIN KEY PERSONNEL WHO MAY BE NEEDED TO IMPLEMENT SECURITY MEASURES ON CALL.

MEASURE 4. SECURE AND PERIODICALLY INSPECT SPACES NOT IN USE.

MEASURE 5. REMIND ALL PERSONNEL TO BE SUSPICIOUS AND INQUISITIVE OF STRANGERS, BE ALERT FOR ABANDONED PARCELS OR SUITCASES AND FOR UNATTENDED VEHICLES IN THE VICINITY. REPORT UNUSUAL ACTIVITIES TO THE MASTER OR MATE ON WATCH.

MEASURE 6. REVIEW PIER AND SHIPBOARD ACCESS CONTROL PROCEDURES.

MEASURE 7. ENSURE MATE ON WATCH, ROVING PATROLS AND THE GANGWAY WATCH HAVE THE ABILITY TO COMMUNICATE WITH ONE ANOTHER.

MEASURE 8. COORDINATE PIER/FLEET LANDING SECURITY REQUIREMENTS WITH

SOPA, COLLOCATED FORCES, AND/OR HUSBANDING AGENT. IDENTIFY ANTICIPATED NEEDS FOR MUTUAL SUPPORT AND DEFINE METHODS OF IMPLEMENTATION AND COMMUNICATION.

MEASURE 9. WHEN IN A NON-U.S. GOVERNMENT CONTROLLED PORT, REQUEST HUSBANDING AGENT ARRANGE AND DEPLOY BARRIERS TO KEEP VEHICLES AWAY FROM SHIP, IF POSSIBLE (100 FEET IN U.S., AND 400 FEET OUTSIDE U.S. MINIMUM STAND-OFF DISTANCE).

MEASURE 10. RANDOMLY INSPECT HAND CARRIED ITEMS AND PACKAGES BEFORE THEY ARE BROUGHT ABOARD.

MEASURE 11. REGULATE SHIPBOARD LIGHTING TO BEST MEET THE THREAT ENVIRONMENT.

MEASURE 12. WHEN IN A NON-U.S. GOVERNMENT CONTROLLED PORT, RIG HAWSEPIPE COVERS AND RAT GUARDS ON LINES, CABLES AND HOSES. CONSIDER USING AN ANCHOR COLLAR.

MEASURE 13. WHEN IN A NON-U.S. GOVERNMENT CONTROLLED PORT, RAISE ACCOMMODATION LADDERS, STERN RAMP LADDERS, ETC. WHEN NO WATCHSTANDER IS POSTED.

MEASURE 14. INCREASE FREQUENCY OF SECURITY DRILLS WHILE IN PORT.

MEASURE 15. REVIEW INDIVIDUAL ACTIONS IN THREATCON BRAVO FOR POSSIBLE IMPLEMENTATION.

THREATCON BRAVO

THREATCON BRAVO IS DECLARED WHEN AN INCREASED AND MORE PREDICTABLE THREAT OF TERRORIST ACTIVITY EXISTS. THE MEASURES IN THIS THREAT CONDITION MUST BE CAPABLE OF BEING MAINTAINED FOR WEEKS WITHOUT CAUSING UNDUE HARDSHIPS, WITHOUT AFFECTING OPERATIONAL CAPABILITY, AND WITHOUT AGGRAVATING RELATIONS WITH LOCAL AUTHORITIES. THE MEASURES WILL BE TAKEN CONSISTENT WITH LOCAL RULES, REGULATIONS, STATUS-OF-FORCES AGREEMENTS AND THE APPROVED INPORT FORCE PROTECTION PLAN.

MEASURE 16. MAINTAIN APPROPRIATE THREATCON ALPHA MEASURES.

MEASURE 17. SECURE ALL WATERTIGHT DOORS AND HATCHES MAIN DECK AND BELOW.

MEASURE 18. POST PIER SENTRIES (ARMED AT MASTERS DISCRETION), AS NECESSARY.

MEASURE 19. RESTRICT VEHICLE ACCESS TO THE PIER. DISCONTINUE PARKING ON THE PIER. CONSISTENT WITH LOCAL RULES, REGULATIONS, AND/OR THE STATUS OF FORCES AGREEMENT, ESTABLISH UNLOADING ZONE(S) AND MOVE ALL CONTAINERS AS FAR AWAY FROM THE SHIP AS POSSIBLE (RECOMMEND 100 FEET IN THE U.S., 400 FEET OUTSIDE U.S. MINIMUM STAND-OFF DISTANCE).

MEASURE 20. POST ADDITIONAL WATCHES (ARMED AT MASTERS DISCRETION), AS NECESSARY.

MEASURE 21. POST SIGNS IN LOCAL LANGUAGE THAT CLEARLY DEFINE VISITING AND LOITERING RESTRICTIONS.

MEASURE 22. WHEN IN A NON-U.S. GOVERNMENT CONTROLLED PORT, IDENTIFY AND RANDOMLY INSPECT AUTHORIZED WATERCRAFT DAILY, I.E., WORKBOATS, FERRIES AND LIBERTY LAUNCHES.

MEASURE 23. WHEN IN A NON-U.S. GOVERNMENT CONTROLLED PORT, DIRECT LIBERTY LAUNCHES TO MAKE A SECURITY TOUR AROUND THE SHIP UPON DEPARTING FROM AND ARRIVING AT THE SHIP WITH PARTICULAR FOCUS ON THE WATERLINE.

MEASURE 24. INSPECT ALL HAND CARRIED ITEMS, AND PACKAGES BEFORE ALLOWING THEM ON BOARD. WHERE AVAILABLE, USE BAGGAGE SCANNERS AND WALK THROUGH OR HAND HELD METAL DETECTORS TO SCREEN PACKAGES AND PERSONNEL PRIOR TO BOARDING THE SHIP.

MEASURE 25. IMPLEMENT MEASURES TO KEEP UNAUTHORIZED CRAFT AWAY FROM SHIP. COORDINATE WITH HUSBANDING AGENT AND PORT AUTHORITY, AS NECESSARY.

MEASURE 26. CLEAR SHIP OF ALL UNNECESSARY STAGES, CAMELS, BARGES, OIL DONUTS, AND LINES.

MEASURE 27. REVIEW LIBERTY POLICY IN LIGHT OF THE THREAT AND REVISE IT AS NECESSARY TO MAINTAIN SAFETY AND SECURITY OF SHIP AND CREW.

MEASURE 28. PROVIDE WATCHSTANDERS DAILY THREAT UPDATES.

MEASURE 29. MASTER MAINTAINS A CREW LISTING OF ALL BILINGUAL PERSONNEL FOR THE AREA OF OPERATIONS. ENSURE A WARNING TAPE OR OTHER SUITABLE MEDIA IS ON THE BRIDGE THAT WARNS SMALL CRAFT TO REMAIN CLEAR OF SHIP. WARNING SHOULD BE IN THE LOCAL LANGUAGE AND ENGLISH. MAINTAIN CAPABILITY TO BROADCAST WARNING ON AN ANNOUNCING SYSTEM.

MEASURE 30. ARM THE GANGWAY OR MATE ON WATCH (AT MASTERS DISCRETION).

MEASURE 31. REVIEW PROCEDURES FOR EXPEDIENT ISSUE OF FIREARMS AND AMMUNITION TO THE REACTION FORCE AS DEEMED NECESSARY BY THE MASTER.

MEASURE 32. TEST INTERNAL AND EXTERNAL COMMUNICATIONS. INCLUDE CONNECTIVITY CHECKS WITH LOCAL OPERATIONAL COMMANDER AND AUTHORITIES THAT WILL BE EXPECTED TO PROVIDE SUPPORT, IF REQUIRED.

MEASURE 33. INSTRUCT WATCHES TO CONDUCT FREQUENT, RANDOM SEARCHES OF PIER TO INCLUDE PILINGS AND ACCESS POINTS.

MEASURE 34. CONDUCT VISUAL INSPECTIONS OF THE SHIPS HULL AND SHIPS BOATS AT INTERMITTENT INTERVALS AND IMMEDIATELY BEFORE GETTING UNDERWAY.

MEASURE 35. HOIST SHIPS BOATS ABOARD WHEN NOT IN USE.

MEASURE 36. TERMINATE ALL PUBLIC VISITS. IN U.S. GOVERNMENT CONTROLLED PORTS HOSTED VISITS (FAMILY, FRIENDS, SMALL GROUPS SPONSORED BY THE SHIP) MAY CONTINUE AT THE MASTERS DISCRETION.

MEASURE 37. AFTER WORKING HOURS, REDUCE ENTRY TO SHIPS INTERIOR BY SECURING INFREQUENTLY USED ENTRANCES.

MEASURE 38. IN NON-U.S. GOVERNMENT CONTROLLED PORTS, USE ONLY ONE GANGWAY TO ACCESS SHIP.

MEASURE 39. IN NON-U.S. GOVERNMENT CONTROLLED PORTS, MAINTAIN CAPABILITY TO GET UNDERWAY ON SHORT NOTICE OR AS SPECIFIED BY SOPA.

MEASURE 40. IN NON-U.S. GOVERNMENT CONTROLLED PORTS, CONSIDER LAYOUT OF FIRE HOSES. BRIEF CREW ON PROCEDURES FOR REPELLING BOARDERS, SMALL BOATS, AND ULTRA-LIGHT AIRCRAFT.

MEASURE 41. WHERE APPLICABLE, OBSTRUCT POSSIBLE HELICOPTER LANDING AREAS.

MEASURE 42. WHERE POSSIBLE, MONITOR LOCAL COMMUNICATIONS (SHIP TO SHIP, TV, RADIO, POLICE SCANNERS, ETC.).

MEASURE 43. INFORM LOCAL AUTHORITIES OF ACTIONS BEING TAKEN AS THREATCON INCREASES.

MEASURE 44. REVIEW INDIVIDUAL ACTIONS IN THREATCON CHARLIE FOR

POSSIBLE IMPLEMENTATION.

THREATCON CHARLIE

THREATCON CHARLIE IS DECLARED WHEN AN INCIDENT OCCURS OR INTELLIGENCE IS RECEIVED INDICATING THAT SOME FORM OF TERRORIST ACTION AGAINST SHIPS AND PERSONNEL IS IMMINENT. IMPLEMENTATION OF THIS THREAT CONDITION FOR MORE THAN A SHORT PERIOD WILL PROBABLY CREATE HARDSHIP AND WILL AFFECT THE PEACETIME ACTIVITIES OF THE SHIP AND ITS PERSONNEL. THE MEASURES WILL BE TAKEN CONSISTENT WITH LOCAL RULES, REGULATIONS, STATUS-OF-FORCES AGREEMENT AND THE APPROVED IN-PORT FORCE PROTECTION PLAN.

MEASURE 45. MAINTAIN APPROPRIATE THREATCON ALPHA AND BRAVO MEASURES.

MEASURE 46. CONSIDER SECURING ALL ACCESS DOORS AND HATCHES MAIN DECK AND BELOW.

MEASURE 47. CANCEL LIBERTY. EXECUTE EMERGENCY RECALL.

MEASURE 48. PREPARE TO GET UNDERWAY ON SHORT NOTICE. IF CONDITIONS WARRANT, REQUEST PERMISSION TO GET UNDERWAY.

MEASURE 49. REQUEST ARMED SECURITY AUGMENTATION FORCE FROM FLTCINC.

MEASURE 50. COORDINATE WITH HUSBANDING AGENT AND/OR LOCAL AUTHORITIES TO ESTABLISH SMALL BOAT EXCLUSION ZONE AROUND SHIP.

MEASURE 51. ENERGIZE RADAR AND/OR SONAR, ROTATE SCREWS AND CYCLE RUDDER(S) AT FREQUENT AND IRREGULAR INTERVALS, AS NEEDED TO ASSIST IN DETERRING, DETECTING OR THWARTING AN ATTACK.

MEASURE 52. CONSIDER MANNING REPAIR LOCKERS. BE PREPARED TO MAN ONE REPAIR LOCKER ON SHORT NOTICE. ENSURE ADEQUATE LINES OF COMMUNICATION ARE ESTABLISHED WITH DAMAGE CONTROL CENTRAL OR EQUIVALENT LOCATION.

MEASURE 53. IF A THREAT OF SWIMMER ATTACK EXISTS, ACTIVATE AN ANTI-SWIMMER WATCH.

MEASURE 54. REVIEW INDIVIDUAL ACTIONS IN THREATCON DELTA FOR IMPLEMENTATION.

THREATCON DELTA

THREATCON DELTA IS DECLARED WHEN A TERRORIST ATTACK HAS OCCURRED IN THE IMMEDIATE AREA OR INTELLIGENCE HAS BEEN RECEIVED THAT INDICATES A TERRORIST ACTION AGAINST A SPECIFIC SHIP OR PERSON IS LIKELY. NORMALLY, THIS THREAT CONDITION IS DECLARED AS A LOCALIZED WARNING. THE MEASURES WILL BE TAKEN CONSISTENT WITH LOCAL RULES, REGULATIONS, STATUS-OF-FORCES AGREEMENT AND THE APPROVED IN-PORT FORCE PROTECTION PLAN.

MEASURE 55. MAINTAIN APPROPRIATE THREATCON ALPHA, BRAVO, AND CHARLIE MEASURES.

MEASURE 56. IF POSSIBLE, CANCEL PORT VISIT AND GET UNDERWAY.

MEASURE 57. EMPLOY ALL NECESSARY WEAPONRY TO DEFEND AGAINST ATTACK.

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